Headquarters U.S. Air Force

Integrity - Service - Excellence

USAF Perspective – CJCS Exercise Program (CEP)

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Purpose

- **Provide USAF perspective on CEP in relationship to:**
  - **Number and scale of exercises requiring support**
  - **Relationship between service incremental cost and the overall training value assessment of CJCS COCOM-sponsored exercises**
  - **Impact of the CJCS exercises on overall service PERSTEMPO**
  - **Service incremental funding support to the CEP**
  - **Recommendations to improve CEP**

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Number, Scale, & Value

- AF supports and participates in approximately 112 CEP exercises annually
- Scale of participation ranges from very large to very small
  - Large: 50-100 aircraft (i.e., Roving Sands, JTFEX, etc.)
  - Small: Civil engineering team supporting humanitarian/civic assistance activities (i.e., NEW HORIZONS-BELIZE)
- Training Value for Field Training (FTX) and Command Post (CPX) / Computer Assisted Exercises (CAX)
  - Quality FTX criteria: Large Force; tactically challenging scenario or environment; advanced range play
  - Quality CPX/CAX criteria: Joint C2; multi-functional & robust war-fighting scenario; modeling & simulation support
- CEP often provides the only OCONUS training opportunity for CSAR and SOF forces – provides key combined and regional/area familiarization

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Assessment (Cost vs Value)

- **Support desired by COCOM's exceeds air component funding and personnel availability**
- **Air component uses COCOM priority list as basis for starting point to allocate funding and support exercise**
  - **Air component assesses each COCOM exercise for training value received and refines priority list**
  - **Cost of some exercises greatly exceed training value (e.g., BRIGHT STAR uses 15-20% of total Air Force CEP funding)**
- **Goal is to strike a "balance" between desired service training & COCOM training requirements**

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PERSTEMPO

- **Current TEMPO is high due to OIF and GWOT and anticipated to remain high into the foreseeable future**
- **COCOMs need to synchronize and link exercises to reduce total number and leverage service resources and capabilities**
  - **Not all COCOM exercises will be supported with live forces**
  - **High Demand/Low Density capabilities are limited – can mitigate with virtual or constructive JSTARS, AWACS, or UAV assets**

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USAF Funding

- **Air Force provides incremental funding to 12 AF and 6 Joint organizations:**
  - **12 AF commands/agencies**
  - **6 Joint agencies: NORAD, USNORTHCOM, USTRANSCOM, USCENTCOM, USSTRATCOM, and Joint Information Operations Center (JIOC)**
- **Funding Background: Historically, only ~55% of exercise requirements are funded due to lack of Congressional support and under-execution of the CEP by COCOMs during steady-state period prior to 9/11**
  - **Congress cut the program in FY98, FY00, and FY01**
  - **GWOT created an additional disconnect due to the stand-up of the NORTHCOM exercise program, increased NORAD, CENTCOM, STRATCOM, and TRANSCOM requirements, and increased force protection costs**
  - **$10.0M FY04 POM initiative to increase AF CEP funding was unsuccessful due to OSD PBD cuts**

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Incremental Funding Disconnects

	FY05	FY06	FY07
Program Budget Request	$36.9	$37.8	$38.4
OSD Cut (PBD 706c)	($4.1)		
OSD Cut (PBD 703)	($7.4)	($8.7)	($9.2)
TOTAL ($ Millions)	$25.4	$29.1	$29.2

- OSD PBD 706c & 703 slashed FY05 funding by 30% and FY06 and FY07 by 23%
  - Cuts based on perceived CEP under-execution by Services due to GWOT and OIF deployments
- Strongly worded AF reclama pointed out the severe adverse impact of cuts to COCOM and Service Joint training
- Cuts significantly impact an already under-funded program
- Anticipate a reluctance to place additional AF funding at risk in the future

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Recommendations

- **Credible Long-Term Strategic Training Plan is Needed to regain Service and Congressional confidence**
- **Problem**
  - **Current 7 year exercise schedule is inflexible and designed for peacetime, steady state operations – agility needed for COCOMs to adjust schedule to accommodate OPSTEMPO and force availability well in advance**
  - **DoD currently running two programs, Joint National Training Capability events associated with Training Transformation (T2) and the CJCS Exercise Program**
    - **Events can compete for the same forces and resources**
  - **OPTEMPO will continue to be a factor for the foreseeable future**

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Recommendations

- **Short-term Way Ahead**
  - **Re-engage OSD to reinstate funding they cut in FY05, FY06, and FY07 (J-7/COCOM/Services)**
    - **CDRUSTRANSCOM and CDRUSSOUTHCOM have already expressed concern to the CJCS**
  - **Synchronize and link exercises to reduce total number and to leverage service resources and capabilities (COCOM)**
  - **Mitigate force shortfalls using JNTC networked live-virtual-constructive venues -- especially for HD/LD assets (COCOM)**
- **Long-term Strategy**
  - **Total re-engineering needed to form one training program …one strategy**

QUESTIONS